United Nations A/69/954

General Assembly

Distr.: General
26 June 2015

Original: English

Sixty-ninth session
Agenda item 161 (b)

Financing of the United Nations peacekeeping forces in the Middle East: United Nations Interim Force in Lebanon

Report of the Fifth Committee

Rapporteur: Mr. Matthias **Dettling** (Switzerland)

I. Introduction

1. At its 2nd plenary meeting, on 19 September 2014, the General Assembly, on the recommendation of the General Committee, decided to include in the agenda of its sixty-ninth session the item entitled "Financing of the United Nations peacekeeping forces in the Middle East: United Nations Interim Force in Lebanon" and to allocate it to the Fifth Committee.

2. The Fifth Committee considered the item at its 38th, 41st and 44th meetings, on 12, 27 May and 24 June 2015. Statements and observations made in the course of the Committee's consideration of the item are reflected in the relevant summary records (A/C.5/69/SR.38, 41 and 44).

3. For its consideration of the item, the Committee had before it the following documents:

(a) Report of the Secretary-General on the budget performance of the United Nations Interim Force in Lebanon for the period from 1 July 2013 to 30 June 2014 (A/69/606);

(b) Report of the Secretary-General on the budget for the United Nations Interim Force in Lebanon for the period from 1 July 2015 to 30 June 2016 (A/69/731 and Corr.1);

(c) Related report of the Advisory Committee on Administrative and Budgetary Questions (A/69/839/Add.8).

15-10645 (E) 010715

Please recycle

II. Consideration of draft resolution A/C.5/69/L.44

4. At the 41st meeting, on 27 May, the representative of New Zealand informed the Committee that no consensus had been reached during the informal consultations on this item.

5. At the same meeting, the representative of South Africa, on behalf of the States Members of the United Nations that are members of the Group of 77 and China, introduced a draft resolution entitled "Financing of the United Nations Interim Force in Lebanon" (A/C.5/69/L.44).

6. At the 44th meeting, on 24 June, the representative of South Africa, on behalf of the Group of 77 and China, orally amended draft resolution A/C.5/69/L.44 by inserting a new paragraph after operative paragraph 10, as follows:

> "11. *Notes with concern* the observations of the Advisory Committee identified in paragraph 27 of its report, and in this regard requests the Secretary-General to ensure that the proposed staffing levels contained in the report on the budget of the Force for the period from 1 July 2015 to 30 June 2016 will not have a detrimental effect on the provision of essential maintenance support services to the different mission components, and to report thereon in his next performance report and budget proposal for the Force;".

7. At the same meeting, the Secretary read out amendments to the draft resolution, by which:

(a) In operative paragraph 10, the words "subject to the provisions of the present resolution" would be inserted after the words "Advisory Committee on Administrative and Budgetary Questions";

(b) In operative paragraph 16 (former paragraph 15), the figure 531,412,900 would be inserted before the words "dollars for the period from 1 July 2015 to 30 June 2016", the figure 506,346,400 before the words "dollars for the maintenance of the Force", the figure 20,863,600 before the words "dollars for the support account for peacekeeping operations" and the figure 4,202,900 before the words "dollars for the United Nations Logistics Base at Brindisi, Italy";

(c) In operative paragraph 17 (former paragraph 16), the figure 88,568,820 would be inserted before the words "dollars for the period from 1 July to 31 August 2015";

(d) In operative paragraph 19 (former paragraph 18), the figure 177,137,630 would be inserted before the words "dollars for the period from 1 September to 31 December 2015";

(e) In operative paragraph 21 (former paragraph 20), the figure 265,706,450 would be inserted before the words "dollars for the period from 1 January to 30 June 2016" and the figure 44,284,408 before the words "dollars, in accordance with the scale of assessments for 2016 and the updated levels";

(f) The subsequent amounts in paragraphs 18, 20 and 22 (former paragraphs 17, 19 and 21) would be updated accordingly.

8. Also at the same meeting, the representative of Israel made a statement and requested a recorded vote on the fourth preambular paragraph and operative

paragraphs 4, 5 and 14 (former paragraph 13) of the draft resolution. The Chair announced that a recorded vote had also been requested on the draft resolution as a whole.

9. Also at the 44th meeting, the Committee voted on draft resolution A/C.5/69/L.44, as orally amended, as follows:

(a) The fourth preambular paragraph and operative paragraphs 4, 5 and 14 (former paragraph 13) were retained by a recorded vote of 86 to 3, with 50 abstentions. The voting was as follows:

In favour:

Afghanistan, Algeria, Antigua and Barbuda, Argentina, Armenia, Bahamas, Bahrain, Bangladesh, Benin, Bhutan, Bolivia (Plurinational State of), Brazil, Brunei Darussalam, Burkina Faso, Cambodia, Chile, China, Colombia, Congo, Costa Rica, Cuba, Democratic People's Republic of Korea, Dominican Republic, Ecuador, Egypt, El Salvador, Eritrea, Fiji, Ghana, Guatemala, Guinea, Guyana, Honduras, India, Indonesia, Iran (Islamic Republic of), Iraq, Jamaica, Jordan, Kenya, Kuwait, Kyrgyzstan, Lao People's Democratic Republic, Lebanon, Liberia, Libya, Malaysia, Mali, Mauritania, Mauritius, Mexico, Mongolia, Morocco, Myanmar, Namibia, Nicaragua, Niger, Nigeria, Oman, Pakistan, Paraguay, Peru, Philippines, Qatar, Russian Federation, Saint Kitts and Nevis, Saint Vincent and the Grenadines, Saudi Arabia, Senegal, Sierra Leone, Singapore, South Africa, Sri Lanka, Suriname, Syrian Arab Republic, Thailand, Togo, Trinidad and Tobago, Tunisia, Turkey, Uganda, United Arab Emirates, United Republic of Tanzania, Venezuela (Bolivarian Republic of), Viet Nam, Zimbabwe.

Against:

Canada, Israel, United States of America.

Abstaining:

Albania, Andorra, Australia, Belgium, Bosnia and Herzegovina, Bulgaria, Cameroon, Central African Republic, Côte d'Ivoire, Croatia, Cyprus, Czech Republic, Denmark, Estonia, Finland, France, Georgia, Germany, Greece, Hungary, Iceland, Ireland, Italy, Japan, Latvia, Liechtenstein, Lithuania, Luxembourg, Malta, Monaco, Montenegro, Netherlands, New Zealand, Norway, Panama, Poland, Republic of Korea, Republic of Moldova, Romania, San Marino, Serbia, Slovakia, Slovenia, Spain, Sweden, Switzerland, the Former Yugoslav Republic of Macedonia, Ukraine, United Kingdom of Great Britain and Northern Ireland, Zambia.

(b) Draft resolution A/C.5/69/L.44, as a whole, was adopted by a recorded vote of 139 to 3, with 1 abstention (see para. 11). The voting was as follows:

In favour:

Afghanistan, Albania, Algeria, Andorra, Antigua and Barbuda, Argentina, Armenia, Australia, Austria, Bahamas, Bahrain, Bangladesh, Belarus, Belgium, Benin, Bhutan, Bolivia (Plurinational State of), Bosnia and Herzegovina, Brazil, Brunei Darussalam, Bulgaria, Burkina Faso, Cambodia, Cameroon, Chile, China, Colombia, Congo, Costa Rica, Côte d'Ivoire, Croatia, Cuba, Cyprus, Czech Republic, Democratic People's Republic of Korea, Denmark, Dominican Republic, Ecuador, Egypt, El Salvador, Eritrea, Estonia, Fiji, Finland, France, Georgia, Germany, Ghana, Greece, Guatemala,

Guinea, Guyana, Honduras, Hungary, Iceland, India, Indonesia, Iran (Islamic Republic of), Iraq, Ireland, Italy, Jamaica, Japan, Jordan, Kenya, Kuwait, Kyrgyzstan, Lao People's Democratic Republic, Latvia, Lebanon, Liberia, Libya, Liechtenstein, Lithuania, Luxembourg, Madagascar, Malaysia, Mali, Malta, Mauritania, Mauritius, Mexico, Monaco, Mongolia, Montenegro, Morocco, Myanmar, Namibia, Netherlands, New Zealand, Nicaragua, Niger, Nigeria, Norway, Oman, Pakistan, Panama, Paraguay, Peru, Philippines, Poland, Qatar, Republic of Korea, Republic of Moldova, Romania, Russian Federation, Rwanda, Saint Kitts and Nevis, Saint Vincent and the Grenadines, San Marino, Saudi Arabia, Senegal, Serbia, Sierra Leone, Singapore, Slovakia, Slovenia, South Africa, Spain, Sri Lanka, Suriname, Sweden, Switzerland, Syrian Arab Republic, Thailand, the Former Yugoslav Republic of Macedonia, Togo, Trinidad and Tobago, Tunisia, Turkey, Uganda, Ukraine, United Arab Emirates, United Kingdom of Great Britain and Northern Ireland, United Republic of Tanzania, Venezuela (Bolivarian Republic of), Viet Nam, Zambia, Zimbabwe.

Against:

Canada, Israel, United States of America.

Abstaining:

Central African Republic.

10. After the adoption of the draft resolution, statements were made by the representatives of the United States of America, Lebanon and Latvia (on behalf of the European Union) (see A/C.5/69/SR.44).

III. Recommendation of the Fifth Committee

11. The Fifth Committee recommends to the General Assembly the adoption of the following draft resolution:

Financing of the United Nations Interim Force in Lebanon

The General Assembly,

Having considered the reports of the Secretary-General on the financing of the United Nations Interim Force in Lebanon[1] and the related report of the Advisory Committee on Administrative and Budgetary Questions,[2]

Recalling Security Council resolution 425 (1978) of 19 March 1978 regarding the establishment of the United Nations Interim Force in Lebanon and the subsequent resolutions by which the Council extended the mandate of the Force, the latest of which was resolution 2172 (2014) of 26 August 2014, by which the Council extended the mandate of the Force until 31 August 2015,

Recalling also its resolution S-8/2 of 21 April 1978 on the financing of the Force and its subsequent resolutions thereon, the latest of which was resolution 68/292 of 30 June 2014,

Reaffirming its resolutions 51/233 of 13 June 1997, 52/237 of 26 June 1998, 53/227 of 8 June 1999, 54/267 of 15 June 2000, 55/180 A of 19 December 2000, 55/180 B of 14 June 2001, 56/214 A of 21 December 2001, 56/214 B of 27 June 2002, 57/325 of 18 June 2003, 58/307 of 18 June 2004, 59/307 of 22 June 2005, 60/278 of 30 June 2006, 61/250 A of 22 December 2006, 61/250 B of 2 April 2007, 61/250 C of 29 June 2007, 62/265 of 20 June 2008, 63/298 of 30 June 2009, 64/282 of 24 June 2010, 65/303 of 30 June 2011, 66/277 of 21 June 2012, 67/279 of 28 June 2013 and 68/292,

Reaffirming also the general principles underlying the financing of United Nations peacekeeping operations, as stated in its resolutions 1874 (S-IV) of 27 June 1963, 3101 (XXVIII) of 11 December 1973 and 55/235 of 23 December 2000,

Noting with appreciation that voluntary contributions have been made to the Force,

Mindful of the fact that it is essential to provide the Force with the financial resources necessary to enable it to fulfil its responsibilities under the relevant resolutions of the Security Council,

1. *Requests* the Secretary-General to entrust the Head of Mission with the task of formulating future budget proposals in full accordance with the provisions of its resolutions 59/296 of 22 June 2005, 60/266 of 30 June 2006, 61/276 of 29 June 2007, 64/269 of 24 June 2010, 65/289 of 30 June 2011, 66/264 of 21 June 2012 and 69/307 of 25 June 2015, as well as other relevant resolutions;

2. *Takes note* of the status of contributions to the United Nations Interim Force in Lebanon as at 30 April 2015, including the contributions outstanding in the

[1] A/69/606, and A/69/731 and Corr.1.

[2] A/69/839/Add.8.

amount of 24.2 million United States dollars, representing some 0.3 per cent of the total assessed contributions, notes with concern that only 16 Member States have paid their assessed contributions in full, and urges all other Member States, in particular those in arrears, to ensure payment of their outstanding assessed contributions;

3. *Expresses its appreciation* to those Member States which have paid their assessed contributions in full, and urges all other Member States to make every possible effort to ensure payment of their assessed contributions to the Force in full;

4. *Expresses deep concern* that Israel did not comply with resolutions 51/233, 52/237, 53/227, 54/267, 55/180 A, 55/180 B, 56/214 A, 56/214 B, 57/325, 58/307, 59/307, 60/278, 61/250 A, 61/250 B, 61/250 C, 62/265, 63/298, 64/282, 65/303, 66/277, 67/279 and 68/292;

5. *Stresses once again* that Israel should strictly abide by resolutions 51/233, 52/237, 53/227, 54/267, 55/180 A, 55/180 B, 56/214 A, 56/214 B, 57/325, 58/307, 59/307, 60/278, 61/250 A, 61/250 B, 61/250 C, 62/265, 63/298, 64/282, 65/303, 66/277, 67/279 and 68/292;

6. *Expresses concern* at the financial situation with regard to peacekeeping activities, in particular as regards the reimbursements to troop contributors that bear additional burdens owing to overdue payments by Member States of their assessments;

7. *Emphasizes* that all future and existing peacekeeping missions shall be given equal and non-discriminatory treatment in respect of financial and administrative arrangements;

8. *Also emphasizes* that all peacekeeping missions shall be provided with adequate resources for the effective and efficient discharge of their respective mandates;

9. *Requests* the Secretary-General to ensure that proposed peacekeeping budgets are based on the relevant legislative mandates;

10. *Endorses* the conclusions and recommendations contained in the report of the Advisory Committee on Administrative and Budgetary Questions,[2] subject to the provisions of the present resolution, and requests the Secretary-General to ensure their full implementation;

11. *Notes with concern* the observations of the Advisory Committee identified in paragraph 27 of its report, and in this regard requests the Secretary-General to ensure that the proposed staffing levels contained in the report of the Secretary-General on the budget for the Force for the period from 1 July 2015 to 30 June 2016[3] will not have a detrimental effect on the provision of essential maintenance support services to the different mission components, and to report thereon in his next performance report and budget proposal for the Force;

12. *Requests* the Secretary-General to ensure the full implementation of the relevant provisions of its resolutions 59/296, 60/266, 61/276, 64/269, 65/289, 66/264 and 69/307;

[3] A/69/731 and Corr.1.

13. *Also requests* the Secretary-General to take all action necessary to ensure that the Force is administered with a maximum of efficiency and economy;

14. *Reiterates its request* to the Secretary-General to take the measures necessary to ensure the full implementation of paragraph 8 of resolution 51/233, paragraph 5 of resolution 52/237, paragraph 11 of resolution 53/227, paragraph 14 of resolution 54/267, paragraph 14 of resolution 55/180 A, paragraph 15 of resolution 55/180 B, paragraph 13 of resolution 56/214 A, paragraph 13 of resolution 56/214 B, paragraph 14 of resolution 57/325, paragraph 13 of resolution 58/307, paragraph 13 of resolution 59/307, paragraph 17 of resolution 60/278, paragraph 21 of resolution 61/250 A, paragraph 20 of resolution 61/250 B, paragraph 20 of resolution 61/250 C, paragraph 21 of resolution 62/265, paragraph 19 of resolution 63/298, paragraph 18 of resolution 64/282, paragraph 15 of resolution 65/303, paragraph 13 of resolution 66/277, paragraph 13 of resolution 67/279 and paragraph 13 of resolution 68/292, stresses once again that Israel shall pay the amount of 1,117,005 dollars resulting from the incident at Qana on 18 April 1996, and requests the Secretary-General to report on this matter to the General Assembly at its seventieth session;

Budget performance report for the period from 1 July 2013 to 30 June 2014

15. *Takes note* of the report of the Secretary-General on the budget performance of the Force for the period from 1 July 2013 to 30 June 2014;[4]

Budget estimates for the period from 1 July 2015 to 30 June 2016

16. *Decides* to appropriate to the Special Account for the United Nations Interim Force in Lebanon the amount of 531,412,900 dollars for the period from 1 July 2015 to 30 June 2016, inclusive of 506,346,400 dollars for the maintenance of the Force, 20,863,600 dollars for the support account for peacekeeping operations and 4,202,900 dollars for the United Nations Logistics Base at Brindisi, Italy;

Financing of the appropriation

17. *Decides* to apportion among Member States the amount of 88,568,820 dollars for the period from 1 July to 31 August 2015, in accordance with the levels updated in its resolution 67/239 of 24 December 2012, and taking into account the scale of assessments for 2015, as set out in its resolution 67/238 of 24 December 2012;

18. *Also decides* that, in accordance with the provisions of its resolution 973 (X) of 15 December 1955, there shall be set off against the apportionment among Member States, as provided for in paragraph 17 above, their respective share in the Tax Equalization Fund in the amount of 2,338,200 dollars, comprising the estimated staff assessment income of 1,995,600 dollars approved for the Force, the prorated share of 271,620 dollars of the estimated staff assessment income approved for the support account and the prorated share of 70,980 dollars of the estimated staff assessment income approved for the United Nations Logistics Base;

19. *Further decides* to apportion among Member States the amount of 177,137,630 dollars for the period from 1 September to 31 December 2015, in accordance with the levels updated in its resolution 67/239, taking into account the

[4] A/69/606.

scale of assessments for 2015, as set out in its resolution 67/238, subject to a decision of the Security Council to extend the mandate of the Force;

20. *Decides* that, in accordance with the provisions of its resolution 973 (X) of 15 December 1955, there shall be set off against the apportionment among Member States, as provided for in paragraph 19 above, their respective share in the Tax Equalization Fund in the amount of 4,676,400 dollars, comprising the estimated staff assessment income of 3,991,200 dollars approved for the Force, the prorated share of 543,230 dollars of the estimated staff assessment income approved for the support account and the prorated share of 141,970 dollars of the estimated staff assessment income approved for the United Nations Logistics Base;

21. *Also decides* to apportion among Member States the amount of 265,706,450 dollars for the period from 1 January to 30 June 2016 at a monthly rate of 44,284,408 dollars, in accordance with the scale of assessments for 2016 and the updated levels,[5] subject to a decision of the Security Council to extend the mandate of the Force;

22. *Further decides* that, in accordance with the provisions of its resolution 973 (X), there shall be set off against the apportionment among Member States, as provided for in paragraph 21 above, their respective share in the Tax Equalization Fund of 7,014,600 dollars, comprising the estimated staff assessment income of 5,986,800 dollars approved for the Force, the prorated share of 814,850 dollars of the estimated staff assessment income approved for the support account and the prorated share of 212,950 dollars of the estimated staff assessment income approved for the United Nations Logistics Base;

23. *Decides* that, for Member States that have fulfilled their financial obligations to the Force, there shall be set off against the apportionment, as provided for in paragraphs 17, 19 and 21 above, their respective share of the unencumbered balance and other income in the total amount of other income in the total amount of 10,024,600 dollars in respect of the financial period ended 30 June 2014, in accordance with the levels updated in its resolution 67/239, and taking into account the scale of assessments for 2014, as set out in its resolution 67/238;

24. *Also decides* that, for Member States that have not fulfilled their financial obligations to the Force, there shall be set off against their outstanding obligations their respective share of the unencumbered balance and other income in the total amount of 10,024,600 dollars in respect of the financial period ended 30 June 2014, in accordance with the scheme set out in paragraph 19 above;

25. *Further decides* that the increase of 1,818,500 dollars in the estimated staff assessment income in respect of the financial period ended 30 June 2014 shall be added to the credits from the amount of 10,024,600 dollars referred to in paragraphs 22 and 23 above;

26. *Emphasizes* that no peacekeeping mission shall be financed by borrowing funds from other active peacekeeping missions;

27. *Encourages* the Secretary-General to continue to take additional measures to ensure the safety and security of all personnel participating in the Force

[5] To be adopted by the General Assembly.

under the auspices of the United Nations, bearing in mind paragraphs 5 and 6 of Security Council resolution 1502 (2003) of 26 August 2003;

28. *Invites* voluntary contributions to the Force in cash and in the form of services and supplies acceptable to the Secretary-General, to be administered, as appropriate, in accordance with the procedure and practices established by the General Assembly;

29. *Decides* to include in the provisional agenda of its seventieth session, under the item entitled "Financing of the United Nations peacekeeping forces in the Middle East", the sub-item entitled "United Nations Interim Force in Lebanon".